REQUEST FOR COMMENTS/TSD ON STATE IMPLEMENTATION PLAN REVISIONS

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FROM: C. Cum	. A. d. REGULATORY SPECIALIST	:	•
DATE: 1/29/86	, PHONE: 6-6034		·
PLEASE REVIEW AND PHERE AND RETURN:	ROVIDE COMMENTS/TSD BY DUE DATE, DATE:	. IF YOU HAVE NO COMME	NTS PLEASE CHECK
	SUBMITTAL DESC	RIPTION	
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AREA:STATEW	IDE,AREA SPECIFIC,	SITE SPECIFIC,	OTHER:
TYPE OF SUBMITTAL:	PART D, SITE SPECI	FIC,MISC.	
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POLLUTANT:03,	CO,TSP,SO ₂ ,	VOC, NO ₂ , Pb,	OTHER:
SUBMITTED BY:	Wohe , COVER LETTER	DATE: 121/86, DAT	E RECEIVED: 1/28/8
RC/ACB/ESD/DUE DATE	·		
·	TO PREPARE TSD BY	(DATE)	e de la companya de l
SPECIAL NOTE:	Visconsin is submitting	their Statemid	e sa Rule
	s a SIP revision.		
	ng & compliance plan		
P.	iompleted. EPA has		^
	modeling support, bu		
	the technical suppor	t isn't in y	at.
	TRANSMIT A COP	Y OF YOUR COMMENTS TO: cc:	UYLAINE MCMAHAN AIR AND RADIATION BRANCH
CDEATE BAC AND DOOR	ET ETICS	PHONE:	353-0396
CREATE RAS AND DOCK	EI FILES		-
SUBMIT ORIGINAL TO	RAS FILES NO / DOC	KET FILE NO	



State of Wisconsin

DEPARTMENT OF NATURAL RESOURCES

IN REPLY REFER TO:

Secretary

1/020-1

BOX 7921 MADISON, WISCONSIN 53707

January 21, 1986

Valdas Adamkus, Administrator ATTN: David Kee U.S. EPA Region V

230 South Dearborn Street Chicago, IL 60604

Dear Mr. Adamkus:

Pursuant to the requirements of 40 CFR 51.4(d), the State of Wisconsin submits herewith a SIP Revision Certification along with the corresponding public hearing notice and the rule as published in the Wisconsin Administrative Register. With this letter we request that EPA begin its formal review of our Statewide Sulfur Dioxide Limitations rule, as revised, s. NR 154.12(11), Wis. Adm. Code, which became effective November 1, 1985. Our original statewide sulfur dioxide rule was submitted to you on June 5, 1985. At that time we indicated that the revision to this rule contained in Natural Resources Board Order A-3-85 would be submitted at a later date with the enclosed SIP Revision Certification and this request for formal review. We ask that the current revised version of s. NR 154.12(11), Wis Adm. Code, be incorporated into our federally approved State Implementation Plan.

Any questions on this submittal may be addressed to Ralph Patterson of our Bureau at (608) 267-7546.

Sincerely,

Bureau of Air Management

Donald F. Theiler

Director

DFT:RP:cn

Enclosure

cc: Gary Gulezian - EPA, Region V Robert Park - AM/3 Ralph Patterson - AM/3 Tom Steidl - LC/5 Marcia Penner - LC/5

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WISCONSIN DEPARTMENT OF NATURAL RESOURCES BUREAU OF AIR MANAGEMENT

STATE IMPLEMENTATION PLAN REVISION CERTIFICATION

Pursuant to the requirements of 40 CFR 51.4(d), I hereby certify that the Wisconsin Department of Natural Resources held the hearing described below; that the hearing was held in accordance with the Notice (copy attached), as required by 40 CFR 51.4(b); and that I was the presiding officer at the hearing.

Sujbect:

SIP revision relating to the revision of) emission limitations for certain sources) A-3-85 of sulfur dioxide on a statewide basis)

Hearing Held:

March 7, 1985 at Madison, Wisconsin. Written comments were received until March 18, 1985.

Thomas F. Steidl

Bureau of Legal Services

Subscribed and sworn to before me this 30day of January, 1986.

Nôtary Public, State of Wisconsin

My commission is permanent.

BEFORE THE DEPARTMENT OF NATURAL RESOURCES NOTICE OF PUBLIC HEARING AND PUBLIC COMMENT A-3-85

NOTICE IS HEREBY GIVEN that pursuant to ss. 144.31, 144.33 and 227.014(2)(a), Stats., and interpreting s. 144.31(1)(f), Stats., the Department of Natural Resources will hold a public hearing to consider the proposed amendment of s. NR 154.12(11), Wis. Adm. Code, pertaining to the emission limitations for certain sources of sulfur dioxide on a statewide basis.

Under the present rule, a source burning a low sulfur fuel and wishing to switch to a higher sulfur fuel because of fuel supply problems could be prevented from obtaining an alternate emission limit because the fuel switch may increase the source's annual emissions over its historical emission levels (i.e., a source could be unduly penalized for having used a "clean" fuel in the past). Under the proposed rule, a source which had the capability to burn residual fuel oil, but which burned natural gas during 1979 to 1983 would be exempt from meeting the annual emissions criterion for an alternate emission limit. In addition, this rule revision clarifies two provisions of the rule relating to process sources at kraft or sulfite mills. Under the proposed revision, process sources will not include equipment which derives more than 50% of its annual heat input from solid fossil fuel, residual fuel oil, wood or bark. The proposed rule revision also clarifies the phrase "annual average emission rate" for process sources by expressing this rate in terms of tons of sulfur dioxide per ton of air dried unbleached pulp.

NOTICE IS HEREBY FURTHER GIVEN that pursuant to s. 227.016, Stats., as created by 1983 Wisconsin Act 90, it is not anticipated that the proposed rule amendment will have an effect on small businesses.

FISCAL ESTIMATE SUMMARY - The proposed rules are not expected to impose significant additional cost on state or local government. Any state or local fiscal effect is detailed in the Fiscal Estimate Worksheet on the proposed rules.

NOTICE IS HEREBY FURTHER GIVEN that pursuant to ss. 144.31, 144.38 and 227.014, Stats., the Department of Natural Resources will hold a public hearing on the proposed rules in Natural Resources Board Order A-3-85. The hearing will be held: Thursday, March 7, 1985, at 10:00 a.m. -- Room 027, GEF II, 101 South Webster, Madison, Wisconsin

Written comments on the proposed rule may be submitted to Mr. Donald Theiler, Director, of Air Management, P.O. Box 7921, Madison, WI 53707, no later than March 18, 1985. Written comments will be given the same weight and effect as oral statements presented at the public hearings when the Department takes final action on the proposed rules.

A copy of the proposed rules, may be obtained at no charge from Mr. Ralph Patterson, Bureau of Air Management, P.O. Box 7921, Madison, WI 53707 (telephone: (608) 267-7546). The proposed rules fiscal estimate and other relevant documents are available for public inspection at the Department's headquarters in GEF II, 101 South Webster Street, Madison, and at the Department's district offices:

3911 Fish Hatchery Road, Madison 2300 North 3rd Street, Milwaukee 1125 North Military Avenue, Green Bay 1300 Clairemont Avenue, Eau Claire 107 Sutliff Avenue, Rhinelander Highway 70 West, Spooner

Dated at Madison, Wisconsin,

January 29, 1985

STATE OF WISCONSIN

DEPARTMENT OF NATURAL RESOURCES BY

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- (11) STATEWIDE SULFUR DIOXIDE LIMITATIONS. (a) Applicability. This subsection applies to any direct source of sulfur dioxide, with the following exceptions:
- 1. Any direct source which is subject to emission limitations specified in sub. (2) or subs. (4) to (10); or
- 2. Any direct source which is subject to an emission limitation for sulfur dioxide, imposed by statute, rule, permit, order or plan approval, which is more restrictive than an emission limitation under par. (b) or (c).
- (b) Emission limits for existing sources. Except as provided under par. (e) or (h), no person may cause, allow or permit sulfur dioxide to be emitted to the ambient air from any direct source constructed on or before February 1, 1985, in amounts greater than those specified in this paragraph.
- 1. All steam generating units and other fuel burning equipment firing solid fossil fuel, alone or in combination with fuel burning equipment firing other fuels, at a facility which has a total heat input capacity on solid fossil fuel of greater than or equal to 250 million BTU per hour may not emit more than 3.2 pounds of sulfur dioxide per million BTU heat input to any stack.
- 2. Any steam generating unit or other fuel burning equipment firing solid fossil fuel at a facility which has a total heat input capacity on solid fossil fuel of less than 250 million BTU per hour may not emit more than 5.5 pounds of sulfur dioxide per million BTU heat input from the fuel burning equipment to any stack.
- 3. Any steam generating unit or other fuel burning equipment firing residual fuel oil at a facility which has a total heat input capacity on residual fuel oil of greater than or equal to 250 million BTU per hour may not emit more than 1.5 pounds of sulfur dioxide per million BTU heat input from the fuel burning equipment to any stack.
- 4. Any steam generating unit or other fuel burning equipment firing residual fuel oil at a facility which has a total heat input capacity on residual fuel oil of less than 250 million BTU per hour may not emit more than 3.0 pounds of sulfur dioxide per million BTU heat input from the fuel burning equipment to any stack.
- 5. Any kraft mill producing pulp may not emit more than 10.0 pounds of sulfur dioxide per ton of air dried unbleached pulp from all process sources at the kraft mill. Process sources do not include equipment which derives more than 50% of its annual heat input from solid fossil fuel, residual fuel oil, wood or wood waste.
- 6. Any sulfite mill producing pulp may not emit more than 20.0 pounds of sulfur dioxide per ton of air dried unbleached pulp from all process sources at the sulfite mill. Process sources do not include equipment which derives more than 50% of its annual heat input from solid fossil fuel, residual fuel oil, wood or wood waste.

- 7. Any petroleum refinery shall comply with the following emisssion limitations:
- a. The sulfur dioxide emissions from any process heater firing residual fuel oil may not exceed 0.8 pounds of sulfur dioxide per million BTU heat input from the process heater.
- b. The sulfur dioxide emissions from any fuel burning equipment firing residual fuel oil may not exceed 0.8 pounds of sulfur dioxide per million BTU heat input to any stack.
- c. The sulfur dioxide emissions from any Claus sulfur recovery plant may not exceed 6,743 pounds of sulfur dioxide in any 24-hour period or 843 pounds of sulfur dioxide in any 3-hour period.
- d. The sulfur dioxide emissions from all other process units may not exceed 1.035 pounds of sulfur dioxide in any 1-hour period.
- (c) Emission limits for new sources. No person may cause, allow or permit sulfur dioxide to be emitted to the ambient air from any direct source constructed after February 1, 1985 in amounts greater than those specified in this paragraph.
- 1. Any steam generating unit or other fuel burning equipment firing solid fossil fuel may not emit more than 3.2 pounds of sulfur dioxide per million BTU heat input from the fuel burning equipment to any stack.
- 2. Any steam generating unit or other fuel burning equipment firing residual fuel oil may not emit more than 1.5 pounds of sulfur dioxide per million BTU heat input from the fuel burning equipment to any stack.
- 3. Any kraft mill producing pulp may not emit more than 10.0 pounds of sulfur dioxide per ton of air dried unbleached pulp from all process sources at the kraft mill. Process sources do not include equipment which derives more than 50% of its annual heat input from solid fossil fuel, residual fuel oil, wood or wood waste.
- 4. Any sulfite mill producing pulp may not emit more than 20.0 pounds of sulfur dioxide per ton of air dried unbleached pulp from all process sources at the sulfite mill. Process sources do not include equipment which derives more than 50% of its annual heat input from solid fossil fuel, residual fuel oil, wood or wood waste.
- 5. Any petroleum refinery shall comply with the following emission limitations:
- a. The sulfur dioxide emissions from any process heater firing residual fuel oil may not exceed 1.5 pounds of sulfur dioxide per million BTU heat input from the process heater.
- b. The sulfur dioxide emissions from any fuel burning equipment firing residual fuel oil may not exceed 1.5 pounds of sulfur dioxide per million BTU heat input to any stack.
- c. The sulfur dioxide emissions from any Claus sulfur recovery plant may not exceed:
- 1) 0.025% by volume of sulfur dioxide at zero percent oxygen on a dry basis, if emissions are controlled by an oxidation control system or a reduction control system followed by incineration; or

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- 2) 0.030% by volume of reduced sulfur compounds and 0.0010% by volume of hydrogen sulfide calculated as sulfur dioxide at zero percent oxygen on a dry basis, if emissions are controlled by a reduction control system not followed by incineration.
- (d) More restrictive emission limits. The department may require a source to meet a more restrictive emission limitation than an applicable emission limitation provided under par. (b) or (c) if the department determines that a more restrictive emission limitation is required to ensure that the source will not cause or exacerbate a violation of an ambient air quality standard or air increment for sulfur dioxide.
- (e) Alternate emission limits. The department may grant an alternate emission limitation to a source which is subject to an emission limitation in par. (b) 1., 3., 5., 6., or 7. if the following conditions are met:
- 1. The owner or operator of the source submits a written request for an alternate emission limitation which outlines the specific conditions or special circumstances which prevent the source from complying with the applicable emission limitation in par. (b) and which contains a proposed alternate emission limitation for the source.
- 2. The owner or operator of the source demonstrates that the proposed alternate emission limitation will not delay attainment or prevent maintenance of an ambient air quality standard for sulfur dioxide, as demonstrated by air quality modeling acceptable to the department.
- 3. If the source is subject to the emission limitation in par. (b) 1. or 3., the proposed alternate emission limitation may not exceed 5.5 pounds of sulfur dioxide per million BTU heat input for any fuel burning equipment firing solid fossil fuel; or 3.0 pounds of sulfur dioxide per million BTU heat input for any fuel burning equipment firing residual fuel oil.
- 3m. The alternate emission limitation of 5.5 pounds of sulfur dioxide per million BTU heat input for solid fossil fuel burning equipment may be calculated on a 30-day rolling average for a source, if there is one or more other sulfur dioxide emission limitations applicable to the source which would assure the attainment and maintenance of the ambient air quality standards for sulfur dioxide.
- 4. The owner or operator of the source demonstrates that there is a substantial cost difference between the costs required for the source's compliance with the applicable emission limitation in par. (b) and the costs required for the source's compliance with the proposed alternate emission limitation.
- 5. The owner or operator of the source demonstrates that the ambient air quality impact of the emissions from the source while emitting at the proposed alternate emission limitation, when added to the background concentration of sulfur dioxide in the vicinity of the source, does not exceed 75% of the ambient air quality standards for sulfur dioxide. In calculating the 75% figure, sulfur dioxide emissions from sources which are regulated under ch. NR 440 shall not be considered. The condition in this subdivision may be waived by the department if a public hearing is held on the proposed alternate emission limitation and the public comments on the proposed alternate emission limitation indicate that there is no significant opposition to waiving this condition.

6. The projected annual emissions of sulfur dioxide from the source. resulting from the proposed alternate emission limitation, will not exceed the annual sulfur dioxide emissions from the source in calendar years 1979 to 1983, either in terms of the highest total tons of sulfur dioxide per calendar year or in terms of the highest annual average emission rate, as expressed in pounds of sulfur dioxide per million BTU for steam generating units or fuel burning equipment or in pounds of sulfur dioxide per ton of air dried unbleached pulp for process sources at a kraft mill or sulfite mill. This condition does not apply to a source which is authorized by statute to increase its annual emissions of sulfur dioxide, to a major utility which is subject to s. 144.385, Stats., to fuel burning equipment which had the capability of firing residual fuel oil but which derived more than 50% of its annual heat input from natural gas for each calendar year from 1979 to 1983, or to fuel burning equipment which had the capability of firing coal but which derived more than 50% of its annual heat input from wood or wood waste for each calendar year from 1979 to 1983.

- 7. The owner or operator of the source submits an application for and receives an elective operation permit or a modification to an operation permit for the source.
- (f) Compliance schedules. 1. When a source is subject to the emission limitations of par. (b), the owner or operator shall meet the following deadlines in achieving compliance with those emission limitations:
 - a. Submit plans for achieving compliance on or before July 1, 1985;
 - b. Award any necessary contracts on or before October 1, 1985;
- c. If physical alteration of the source is necessary to achieve compliance, commence construction on or before May 1, 1986 and complete construction on or before October 1, 1987;
- d. If only fuel modification or switching is necessary to achieve compliance, commence operation using new fuel on or before October 1, 1986;
- e. Achieve final compliance with the applicable emission limitation in par. (b) and so certify to the department on or before December 31, 1987.
- 2. If the owner or operator of a source subject to the emission limitations of par. (b) requests an alternate emission limitation under par. (e), the owner or operator shall meet the following deadlines:
- a. Submit request for alternate emission limitation under par. (e) on or before March 1, 1985:
- b. Submit plans for achieving compliance with the applicable emission limitation on or before December 31, 1985;
 - c. Award any necessary contracts on or before February 1, 1986:
- d. If physical alteration of the source is necessary to achieve compliance, commence construction on or before May 1, 1986 and complete construction on or before October 1, 1987;
- e. If only fuel modification or switching is necessary to achieve compliance, commence operation using the new fuel and achieve compliance on or before January 1, 1987;
- f. Achieve final compliance with the applicable emission limitation and so certify to the department on or before December 31, 1987.

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- 3. If the owner or operator of a source requests an alternate emission limitation under par. (e) and the department does not grant the request, the owner or operator of the source shall meet the following deadlines:
- a. Submit plans for achieving compliance on or before September 1, 1985:
- b. Award any necessary contracts on or before December 1, 1985;
- c. If physical alteration of the source is necessary to achieve compliance, commence construction on or before May 1, 1986 and complete construction on or before October 1, 1987.
- d. If only fuel modification or switching is necessary to achieve compliance, commence operation using the new fuel and achieve compliance on or before October 1, 1986;
- e. Achieve final compliance with the applicable emission limitation in par. (b) and so certify to the department on or before December 31, 1987.
- 4. The department shall notify the owner or operator of a source which requests an alternate emission limit under par. (e) or submits a compliance plan under subd. 1.a., 2.b. or 3.a. whether the request is granted or the plan is approved not later than 55 business days after the department receives the request or submittal.
- (g) Compliance demonstrations. 1. For purposes of determining complance with the emission limitations of par. (b) or the alternate emission limitations of par. (e), the owner or operator of the source shall outline the specific methods for demonstrating compliance with the emission limitations, to the satisfaction of the department, in the compliance plans submitted under par. (f) 1.a., 2.b., or 3.a. The compliance demonstrations shall consist of one or more of the following:
- a. Installation, calibration, maintenance and operation of a continuous emission monitor, utilizing equipment and procedures reviewed and approved by the department.
- b. Collection and analysis of fuel used, utilizing equipment and procedures reviewed and approved by the department;
- c. Stack emissions testing, utilizing equipment and procedures reviewed and approved by the department; and
- d. Other appropriate methods reviewed and approved by the department.
- 2. An owner or operator of a source subject to the emission limitations of par. (b) or the alternate emission limitations of par. (e), shall maintain complete records of emissions data and calculations used to verify emissions data at the premises of the source and shall make such records available for inspection upon request by authorized representatives of the department during regular business hours.
- (h) Variance from emission limits. 1. The department may grant a source-specific variance from an emission limitation provided in par. (b), an alternate emission limitation authorized under par. (e) or a compliance schedule in par. (f) if compliance with the emission limitations of pars. (b) and (e) or the compliance schedule of par. (f) are shown to be technologically or economically infeasible. A variance may be granted,

by setting alternate emission limitations or alternate compliance schedules, or both, provided that:

- a. The variance will not delay attainment or prevent maintenance of an ambient air quality standard for sulfur dioxide, as determined by methods acceptable to the department:
- b. The owner or operator of the source for which a variance is requested demonstrates that all direct or portable sources owned or operated in the state by such person are in compliance with all applicable requirements of this chapter or are on a schedule for complying with such requirements.
- c. The owner or operator submits to the department on or before December 31, 1985 a request for a source-specific variance which demonstrates, to the department's satisfaction, that compliance with the applicable emission limitation or compliance schedule from which a variance is sought is technologically or economically infeasible.
- 2. A request for a source-specific variance under this paragraph shall be signed by the principal executive officer, sole proprietor, principal governmental executive or elected official or a duly authorized representative of the source and shall contain the following information:
- a. The specific conditions or special circumstances which make compliance with the applicable emission limitation or compliance schedule by the source technologically or economically infeasible.
- b. If a variance from an emission limitation is sought, the owner or operator shall submit proposed emission limitations.
- c. If a variance from a compliance schedule is sought, the owner or operator shall submit a proposed compliance schedule which demonstrates reasonable further progress toward final compliance and contains a date for final compliance as soon as practicable.
 - d. Other relevant information as required by the department.
- 3. The department, in acting upon any request for a variance under this paragraph, shall:
- a. Act on a request for a variance within 65 business days of the filing of a completed request;
- b. Offer, through public notice, the opportunity for public comments including, if requested, a public hearing.
- c. State in writing the reasons for denying, or granting, or for granting in modified form, any request for a variance.
- 4. The department may, after notice and opportunity for hearing, revoke or modify any variance if:
 - a. Any term or condition of the variance has been violated:
- b. Changes in ambient air quality indicate that the source has a significant adverse impact on the attainment or maintenance of any ambient air quality standard for sulfur dioxide: or
- c. The owner or operator did not act in good faith in demonstrating the technological or economic infeasibility of compliance with the applicable

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emission limitation or compliance schedule or in submitting other relevant information in support of the variance request.

(i) Subsequent requests for alternate limits or variances. If the owner or operator of a source subject to the emission limitations of par. (b) does not request an alternate emission under par. (e) on or before March 1, 1985, or source-specific variance under par. (h) on or before December 31, 1985, the source shall comply with the emission limitations of par. (b) and may not request an alternate emission limitation or a source-specific variance prior to January 1, 1988.

History: Cr. Register, March, 1972, No. 195, eff. 4-1-72;cr. (3), Register, June, 1975, No. 234, eff. 7-1-75;cr. (2) (c), Register, April, 1976, No. 244, eff. 5-1-76; cr. (5), Register, November, 1979, No. 287, eff. 12-1-79; cr. (4), Register, January, 1980, No. 289, eff. 2-1-80; am. (4) (a), Register, December, 1982, No. 324, eff. 1-1-83; cr. (6), Register, November, 1983, No. 335, eff. 12-1-83; cr. (7), Register, January, 1984, No. 337, eff. 2-1-84; cr. (8), Register, September, 1984, No. 345, eff. 10-1-84; correction in (7) (d) 5. made under s. 13.93 (2m) (b) 6, Stats., correction in (8) (a) (intro.), (b) 1. and 2. and (c) 2., made under s. 13.93 (2m) (b) 14, Stats., Register, September, 1984, No. 345; cr. (11), Register, January, 1985, No. 349, eff. 2-1-85; cr. (9) and (10), Register, March, 1985, No. 351, eff. 4-1-85; am. (11) (b) 5. and 6., (c) 3. and 4., (e) 6., (f) 2. e. and 3. d., (g) 1. intro., Register, October, 1985, No. 358, eff. 11-1-85.

- NR 154.13 Control of organic compound emissions. (1) GENERAL LIMITATIONS. (a) No person shall cause, allow or permit organic compound emissions into the ambient air which substantially contribute to the exceeding of an air standard or cause air pollution.
- (b) No person shall cause, allow or permit organic compounds to be used or handled without using good operating practices and taking reasonable precautions to prevent the spillage, escape or emission of organic compounds, solvents or mixtures. Such precautions shall include, but are not limited to:
- Use of caution to prevent spillage or leakage when filling tanks, trucks or trailers.
 - 2. Use of caution when filling automobile tanks to prevent spillage.
- (c) Disposal of VOC wastes. 1. Effective August 1, 1979, no person shall cause, allow, or permit the disposal of more than 5.7 liters (1.5 gallons) of any liquid VOC waste, or of any liquid, semisolid or solid waste materials containing more than 5.7 liters (1.5 gallons) of any VOC, in any one day from a facility in a manner that would permit their evaporation into the ambient air during the ozone season. This includes, but is not limited to, the disposal of VOC which must be removed from VOC control devices so as to maintain the control devices at their required operating efficiency.
- 2. Disposal during the ozone season shall be by methods approved by the department, such as incineration, recovery for reuse, or transfer in closed containers to an acceptable disposal facility, such that the quantity of VOC which evaporates into the ambient air does not exceed 15% (by weight) or 5.7 liters (1.5 gallons) in any one day, whichever is larger.
- (2) Storage of organic compounds. (a) Storage of petroleum liquids. 1. Applicability. a. The storage, monitoring and maintenance requirements of subds. 2., 3. and 4. apply to all storage vessels for petroleum liquids of more than 151,412 liter (40,000 gallon) capacity on which construction or modification is commenced after July 1, 1975, with the exception of: